

# District Cooling Policy Framework

Abu Dhabi, UAE

## Agenda

- 1 Background and Rationale for DC Regulations in UAE
- 2 Framework Considered
- 3 Regulations Adopted



### Strategic Rationale for DC Regulation in the UAE

Hindrances in the sustainable growth of DC sector

#### **District cooling challenges**

Developer/customer DC Provider	Pre-investment burden and capital planning	<ul> <li>Risk involved in upfront investments in networks and plant, while the timing and magnitude of loads and revenues remains uncertain</li> <li>Limited enforceability of payment obligations – lack of disconnection rights and connection designs render providers vulnerable to non-payment</li> </ul>			
	lssues in planning and procurement mechanisms	<ul> <li>Misalignment in capacity planning potentially leading to increased tariffs</li> <li>No uniform procurement process potentially limiting tariffs competitiveness</li> </ul>			
	Absence of standards and codes	Lack of technical and performance standards			
	Lack of customer protection mechanisms	<ul> <li>Local monopolies with high switching costs</li> <li>Limited awareness of consumer rights and obligations</li> <li>Limited understanding of DC cost allocation and tariffs</li> </ul>			

Negative reputation, higher risk and less bankability of the DC sector



#### **Framework Considered**

#### Regulatory levers and examples

Technical		Economic			Legal	
Mandating	Technical standards	Price regulation	Market competition	Financing support	Licensing	Contractual frameworks
Mandate district cooling in areas or developments that meet predefined criteria	<ul> <li>Set of standards for design and operation of the DC systems. Establish guidelines for calculating demand</li> </ul>	Consistent pricing and billing for DC to ensure fairness and transparency	Introduce regulations to ensure competitive bidding and fair competition	<ul> <li>Government entity intervention to support capital funding.</li> <li>Review of electricity tariff structure</li> </ul>	Grant licenses to operators, providers, and retailers	Defined rights and obligations
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In Denmark, municipalities mandate the connection to the district heating system in designated district heating zones.	Singapore's Supply Code defines a set of standards and Provider is required to submit estimates of cooling demand to the regulator.	In Singapore, prices are capped at level of least-cost conventional alternative.	The Swedish Energy Market Inspectorate and Competition Authority supervise the competitiveness of the DC market.	In Norway, the Energy authority (ENOVA) is empowered to support DH projects with financial grants.	In Lithuania, each licensed company has to present data of technical reliability, efficiency, operation cost.	Singapore's Supply Code defines a set of standards for minimum requirements.



### **Regulations Adopted**

Implementation and Current Status

2014

Desire

2016

Consultation

2019

Licensing

2023

Compliance

- In 2014, the RSB Abu
   Dhabi (later
   Department of Energy)
   was been asked
   through an Executive
   Council Decision to
   regulate the DC sector.
- RSB (Department of Energy) engaged with consultants for DC regulation framework.
- DOE requested for stakeholder feedback of proposed framework.

- Regulations published
- DC providers have 9month grace period to apply for DC licenses.

- Licensing process still underway
- Compliance and reporting are key priority for licensed DC providers.
- Feedback and participation in Technical Panel



### **Regulations Adopted**

Proposed Regulatory Framework (2019)

	Technical	Economic			Legal	
Mandating	Technical standards	Price regulation	Market competition	Financing support	Licensing	Contractual frameworks
<ul> <li>No mandating</li> <li>Even if DC has the lowest cost; developers are not obliged to choose DC.</li> <li>Concept of authorised service areas</li> </ul>	Stringent KPI's and performance reporting requirements	<ul> <li>Project Return is capped</li> <li>DOE set out pricing instructions which must be adhered to and cost recovery mechanisms.</li> </ul>	Regulated RFP process which DOE is a part of.	Currently no financial incentives     DC regulations seek to pass back cost savings to customers, and to ensure DC providers to not make "excess returns".	License required for each legal entity.	Minimum terms of reference for cooling service agreements

Government is a regulator only; role is restricted to setting and enforcing rules and regulations for the DC sector.



#### **Take Aways**

- Regulations have a positive impact on the DC sector
- Communication is key
- Regulations and policies follow an iterative process
- Opportunities for collaboration and innovation